



**वकालत मञ्च-नेपाल**  
**ADVOCACY FORUM- NEPAL**  
*Lawyers forum for human rights and rule of law*

ADVOCACY FORUM-NEPAL: GOVERNMENT NEEDS TO OVERHAUL TRANSITIONAL JUSTICE BODIES TO BREAK IMPUNITY

*Nearly 20 years since the CPA, victims and the country are still waiting for truth, justice, and reparations*

(Kathmandu, 21 November 2025)-The interim government needs to rethink its approach to transitional justice (TJ), Advocacy Forum-Nepal (AF) said in its [Impunity Report, November 2025](#), released today.

As the country marks the 19<sup>th</sup> anniversary of the signing of the Comprehensive Peace Agreement, which in November 2006 ended the armed conflict between the security forces and the Communist Party of Nepal (Maoist), victims and the rest of the country are still waiting for truth, justice, and reparations. The recent Gen Z protests signal how much people, and especially the younger generation, want accountability and respect for the rule of law.

Despite strong opposition from victims' groups and civil society, the interim government has indicated its support for the current TJ commissions by agreeing to the policies governing the funding of these bodies. These commissioners were appointed by the previous government after a flawed selection process, bypassing the victims and undermining a transparent process. Many of those appointed lack expertise and are reported to be close to the mainstream political parties.

The interim government, instead of reinitiating the selection process, has approved regulations to govern the commissions' work and a budget for their activities. "This risks impunity being further entrenched in our country", said Bikash Basnet, Executive Director of AF.

"Our system is such that impunity is the norm. We had impunity before the armed conflict, during the conflict, and ever since. And if the TJ commissions don't deliver truth, justice, and reparations, we will continue to have impunity in the future", he added.

"A well-executed TJ process is essential to correcting the course of Nepal's democratic journey and preventing the recurrence of violence, as witnessed in the past, including the very recent past", he emphasized.

The new AF report links the lack of TJ to the root causes behind the Gen Z uprising in early September. It unpacks the interwoven threads between the protests of Gen Z and those



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campaigning against past impunity: both are rejections of arbitrary power by elected representatives; both are a demand for measures that ensure transparency and accountability, and in both cases, there's a rejection of political patronage and capture of public institutions undermining the merit and expertise of individuals serving those public institutions.

There are concerns that the commission set up by the interim government to investigate what happened on 8 and 9 September may face the same fate as previous commissions. Although it collects evidence, interviews members of the security forces, political parties, and invites them to give evidence, it analyses the chain of command and the role of security forces, including the Nepal army. As seen time and again, the commissions should not be a vehicle to pacify the call for accountability and to entrench impunity. It should contribute to ensuring that no one will remain above the law in the new regime.

The AF report makes a number of recommendations to the interim government, the international community, and to any new TJ bodies set up after a fully consultative process. Chiefly among them are the reconstitution of the TJ bodies after genuine consultation with victims, the vetting of alleged perpetrators, stopping them from leaving the country, establishing a comprehensive policy on reparations, and initiating a public debate around reform of the Nepal Police, Armed Police Force, Nepal Army, bureaucracy, and the judiciary.

AF calls upon the international community not to support or condone the flawed TJ process and other accountability processes that undermine human rights principles and risk entrenching impunity even further, repeating the cycle of violence in the country.

“Past Impunity is Present Impunity is Future Impunity” is available at:  
[https://advocacyforum.org/\\_downloads/impunity-report-nov-2025.pdf](https://advocacyforum.org/_downloads/impunity-report-nov-2025.pdf)

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